# THE INFRASTRUCTURE PLANNING (EXAMINATIONS PROCEDURE) RULES 2010

### CAMBRIDGE WASTE WATER TREATMENT PLANT RELOCATION DEVELOPMENT CONSENT ORDER

**PINS REFERENCE WW010003** 

RESPONSE ON BEHALF OF CADENT GAS
LIMITED TO THE EXAMINATION AUTHORITY'S
FIRST WRITTEN QUESTIONS



ExQ	Question to	Question	Response on behalf of Cadent Gas Limited
6.30	Applicant, National Grid, Cadent Gas Limited	Capacity / ability of the gas network to accept biogas generated by the Proposed Development  The Applicant proposes that biogas generated by the Proposed Development would be exported to the UK gas grid. Please confirm whether the gas grid system in the Cambridgeshire catchment area would be capable of accepting biogas of the extent proposed? Is there any risk that transferring biogas to the gas grid would not be possible or	Cadent Gas is considering further and will need to revert at the next Deadline.
		cease within the future?	
8.20	Applicant Cadent Gas Limited, Network Rail Infrastructure Limited, National Highways, CCoC, Conservators	To Statutory Undertakers (and others subject to protective provisions): Where Statutory Undertakers (and others subject to protective provisions) have concerns regarding the current drafting of the Protective Provisions within the dDCO [AS-139], either provide copies of preferred	Cadent does have concerns regarding the current drafting of the Protective Provisions within the dDCO [AS-139] Schedule 15 Part 3. The amendments being sought to these Protective Provisions are appended to Cadent's Written Representation submitted for Deadline 1 and negotiations continue with the Applicant to reach agreement on the differences.  In terms of why the current drafting is not appropriate Cadent has set out in general terms the need for specific Protective Provisions in its Written Representation. In terms of the specific amendments requested Cadent respond as follows:

# of the River Cam wording or if you have provided it, signpost where it can be found and explain why you do not consider the wording as currently drafted to be appropriate.

# Inclusion of definitions related to acceptable insurance and security and text to current paragraph 10 (indemnity)

Provision needs to be included within the dDCO or a side agreement that the works in the vicinity of Cadent's apparatus are not commenced unless: (1) there is third party liability insurance effected and maintained for the construction period of the relevant works; and (2) the person or body undertaking the works (acknowledging the ability to transfer the benefit of the DCO and the ability of the water companies to find themselves in financial difficulties as demonstrated by announcements by Thames Water earlier this year) has the appropriate net worth at the time of commencing works to enable it to meet any liability arising from damage to Cadent's apparatus or that there is appropriate security in place through a bond or guarantee.

Cadent derives no benefit from the Project and needs to ensure that it is not be exposed to any costs or losses as a result of the Project. Money spent and costs incurred by Cadent is ultimately passed on to consumers in their energy bills. This is not appropriate in respect of losses caused by a third party and Cadent requires, therefore, the comfort that works near its apparatus are the subject of appropriate insurance and security.

# Definition of apparatus and Cadent's undertaking

The definition of apparatus and references to gas supply need to capture a broader spectrum of apparatus as Cadent becomes responsible for delivering low carbon hydrogen pipelines.

# Definition of "Specified Works" and existing paragraph 8(11)

Limb (b) needs to reflect Cadent guidance CD/SP/SSW/22 "Cadent's policies for safe working in the vicinity of Cadent's apparatus" rather than the guidance referenced.

### On Street Apparatus (paragraph 3)

A new sub-paragraph (3) needs to be added. The Applicant is not a major transport provider and so does not ordinarily benefit from the cost sharing provisions.

### Apparatus of Cadent in closed up Streets (paragraph 4)

Where a street is stopped-up temporarily Cadent must be able to do all such works and things in, upon or under any such street as it could do before the temporary stopping-up. Simply safeguarding the right to maintain is insufficient. Cadent has a statutory obligation to maintain a safe and efficient gas network and needs to undertake any activities required to fulfil that function.

### New paragraph [6] required

Due to Cadent's statutory functions and the importance of its apparatus, regardless of any provision in this Order or anything shown on the land plans or contained in the book of reference to the Order, the Applicant should not be allowed to acquire any land interest or appropriate, acquire, extinguish, interfere with or override any easement, other interest or right and/or apparatus of Cadent otherwise than by agreement.

Cadent will naturally work with the Applicant and where alternative apparatus is provided together with the necessary rights the protective provisions ensure that existing apparatus can be removed/decommissioned and/or diverted (as appropriate) and the rights of Cadent in respect of existing apparatus extinguished.

# **Current paragraph 6(3) Removal of Apparatus**

Where the Applicant is unable to afford the facilities and rights to Cadent because alternative apparatus needs to be provided outside the order limits or on land which the Applicant does not control, the Applicant is seeking to place an obligation on Cadent to obtain the facilities and rights.

The reason that Cadent is seeking amendments to this sub-paragraph is that Cadent (and its personnel) has in the past been placed under significant pressure to obtain rights and facilities in land where an absolute obligation has been placed on it. Cadent will of course assist the Applicant. However it is key that Cadent and the Applicant work in partnership to obtain rights and facilities and that it is not left to Cadent in isolation to secure. This goes back to the point that we make above that Cadent derives no benefit from the Project. As such, an absolute obligation on it to assist in securing rights and facilities is not appropriate.

### **Current Paragraph 8 (Retained Apparatus)**

Sub-paragraph (4) seeks to impose deemed approval on Cadent. Cadent cannot agree to such provisions due to Cadent's statutory functions and the legislation governing pipelines.

- 1. Major Accident Hazard pipelines are regulated by the Pipeline Safety Regulations 1996. Under Regulation 15, it is an offence to cause damage to a pipeline as may give rise to a danger to persons and could result in enforcement action by the HSE.
- 2. The Pipeline Safety Regulations 1996 requires that pipelines are operated so that the risks are as low as is reasonably practicable. In judging compliance with the Regulations, the HSE expects duty holders to apply relevant good practice as a minimum.
- 3. Well established national standards and protocols for major accident hazard pipelines assist the HSE in ascertaining whether the risks incurred in working with such pipelines have been mitigated as much as reasonably practicable.
- 4. These industry standards have the intention of protecting: a. integrity of the pipelines, Cadent's network and distribution of gas; b. safety of the local area surrounding gas pipelines; and c. safety of personnel involved in working near to gas pipelines.

Cadent therefore requires an appropriate level of control and assurance that the industry regulatory standards will be complied with in connection with works in the vicinity of its apparatus. Failure to comply with industry safety standards, legal requirements or Health and Safety standards create a health and safety risk and could have potentially serious consequences for individuals or property located in proximity to the pipeline/s.

Cadent has the benefit of a gas transporter licence (the Licence) under section 7 of the Gas Act 1986 (the Act). Cadent has a statutory duty under its Licence to ensure that these Regulations and protocols are complied with.

For all of the above reasons, it is crucial that Cadent retains protection over how its network operates and how its network is protected. It is for Cadent, as an experienced gas undertaker under statutory and Licence obligations, to determine what measures are reasonable for the protection and integrity of its network and not a third party.

### **Current Paragraph 9 (Expenses)**

Cadent derives no benefit from the Project and needs to ensure that it is not be exposed to any costs or losses as a result of the Project and therefore all expenses that it could be put to needs to be covered. Paragraph 9(3) needs to acknowledge that whilst it may be possible to replace apparatus like for like that may not be appropriate in the circumstances.

### **Current Paragraph 10 (Indemnity)**

It needs to be clear that the indemnity extends to works to Cadent's apparatus and the fact that Cadent may have a watching brief should not affect the indemnity

Separately we understand that the Applicant's preferred protective provisions would seek to exclude the Applicant from liability for indirect and consequential losses that third parties may suffer. The consequence of this wording would be that Cadent would be responsible for any indirect and consequential losses that a third party would suffer as a result of damage or a loss of supply caused by the Applicant. This is not acceptable and Cadent does not accept this position.

For clarity, the indemnity only applies in respect of third party claims as follows: "any other expenses, loss, demands, proceedings, damages, claims, penalty or costs properly incurred by or recovered from Cadent, by reason or in consequence of any such damage or interruption or Cadent becoming liable to any third party as aforesaid other than arising from any default of Cadent". The indemnity also provides that Cadent must give the Applicant reasonable notice of any such third party claim or demand and that "no settlement, admission of liability or compromise must, unless payment is required in connection with a statutory compensation scheme, is to be made without first consulting the undertaker and considering their representations". Therefore, before the

Applicant could be liable to Cadent for a third parties' costs under the indemnity, three things would need to occur:

- 1. First, the Applicant must have caused damage or in any interruption in any service provided, or in the supply of any goods, that have caused loss to the third party;
- 2. Second, that third parties' costs must have been properly incurred by or recovered from Cadent; and
- 3. Third, Cadent must have either settled that claim having consulted and considered the Applicant's representations or have been obliged to make the payment in under a statutory compensation scheme. This procedure ensures that the indemnity only applies to properly incurred or recovered costs, and provides the Applicant with the opportunity to make representations on any such claim. This is sufficient protection for the Applicant.

Notwithstanding the above and the framework of the indemnity, there is a more important principle at stake: Cadent derives no benefit from the Project. Therefore, Cadent should not be exposed to any costs or losses as a result of the Project, whether foreseeable or not. There is no objectively justifiable reason to allocate responsibility for damage or interruption caused by the Applicant such that the Applicant is responsible for foreseeable costs and losses and Cadent is responsible for unforeseeable costs and losses. In both instances, the losses are caused solely by the Applicant and regulated by the terms of the indemnity as identified above. On this point, money spent and costs incurred by Cadent is ultimately passed on to consumers in their energy bills. This is not appropriate in respect of losses caused by a third party.

### **Current paragraph 14 (Arbitration)**

Paragraph 14 of the Protective Provisions needs to regulate the matters that are subject to arbitration, and those that are not subject to arbitration. As drafted all disputes are referable to arbitration. Cadent seek to carve out of the scope of arbitration certain paragraphs from arbitration for the same reasons noted above in terms of deemed approval.